

UNITED STATES OF AMERICA
BEFORE THE
FEDERAL ENERGY REGULATORY COMMISSION

American Electric Power Service Corporation) Docket No. ER09-____-000
On behalf of:)
Appalachian Power Company)
Columbus Southern Power Company)
Indiana Michigan Power Company)
Kentucky Power Company)
Kingsport Power Company)
Ohio Power Company)
Wheeling Power Company)
Collectively, the "AEP East Companies")

PREPARED DIRECT TESTIMONY OF

J. CRAIG BAKER

ON BEHALF OF THE AEP EAST COMPANIES

June 5, 2009

I. INTRODUCTION.

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Q. PLEASE STATE YOUR NAME.

A. My name is J. Craig Baker and my business address is 1 Riverside Plaza,
Columbus, Ohio 43215.

Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

A. I am employed by American Electric Power Service Corporation (AEPSC)
AEPSC is a subsidiary of American Electric Power Company, Inc. (AEP). My
title is Senior Vice President – Regulatory Services.

**Q. WHAT ARE YOUR RESPONSIBILITIES AS SENIOR VICE PRESIDENT
– REGULATORY SERVICES?**

A. I am responsible for AEP’s utilities’ interaction with the regulatory bodies in the
eleven states in which they provide retail electric service as well as with the
Federal Energy Regulatory Commission (Commission or FERC). This
responsibility involves day-to-day interaction as well as periodic rate filings to
ensure recovery of their cost of service. In addition, I am responsible for
developing and advocating public policy positions on emerging or changing
issues affecting AEP’s utilities.

Q. WHAT IS YOUR EDUCATION AND PROFESSIONAL BACKGROUND?

A. I received a Bachelor’s Degree in Business Administration from Walsh College in
1970 and a Masters Degree in Business Administration in Finance from Akron
University in 1980. I joined the AEP System in 1968 and through 1979 held
various positions in the Computer Applications Division. I transferred to the
System Operation Division in 1979 and held positions of Administrative Assistant

1 and Assistant Manager. In 1985, I took the position of Staff Analyst in the
2 Controllers Department and, in 1987; I became Manager-Power Marketing in the
3 System Power Markets Department. In 1991, I became Director, Interconnection
4 Agreements and Marketing. I became Vice President-Power Marketing for
5 AEPSC and Senior Vice President of Energy Marketing for AEP Energy Services,
6 Inc. in November 1996 and August 1997, respectively. On July 1, 1998 I became
7 Vice President of Transmission Policy for AEPSC. In January 2001, I became
8 Senior Vice President – Regulatory Services.

9 Following my involvement in wholesale market activities I had AEP’s
10 major responsibilities relating to AEP’s development of and participation in
11 RTO’s and have been heavily involved in developing and supporting AEP’s
12 policies in the areas of RTO participation, transmission access and pricing and
13 AEP’s pooling agreements. I have submitted testimony in several FERC
14 proceedings.

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16 **II. PURPOSE OF TESTIMONY**

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18 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

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20 A. The purpose of my testimony is to explain, in concept, the changes AEP proposes
21 to make to the Transmission Agreement by and among Appalachian Power
22 Company (APCO), Columbus Southern Power Company (CSP), Indiana
23 Michigan Power Company (I & M), Kentucky Power Company (KPCO) and
24 Ohio Power Company (OPC) and with AEPSC as Agent, dated April 1, 1984, as
25 amended (“Transmission Agreement”). AEP witness Dennis W. Bethel will

1 describe the proposed changes in more detail and present analyses of the financial
2 effects of the changes.

3
4 **III. DESCRIPTION OF THE AEP SYSTEM**

5 **Q. PLEASE DESCRIBE THE AEP SYSTEM.**

6 A. AEP is a multi-state electric utility holding company system, whose operating
7 companies provide electric service to approximately 5 million customers in parts
8 of eleven states. Prior to 2000, when AEP merged with the former Central and
9 South West (CSW) system, AEP consisted of the five operating companies that
10 are parties to the Transmission Agreement and two smaller companies –
11 Kingsport Power Company (“Kingsport”) and Wheeling Power Company
12 (“Wheeling”) that own no generating facilities. These seven AEP companies
13 provide electric service to customers in parts of seven states – Indiana, Kentucky,
14 Michigan, Ohio, Tennessee, Virginia, and West Virginia. AEPSC provides
15 management and professional services to these companies and others in the AEP
16 system at cost.

17 AEP was a registered holding company system under the Public Utility
18 Holding Company Act of 1935 (PUHCA 1935), which, until its repeal in 2005,
19 required such systems to be planned and operated on an integrated basis – that is,
20 as a single system. Integrated planning and operation of the AEP system has been
21 carried out under a series of “pooling” agreements under which the AEP operating
22 companies pool or combine their power supply and delivery facilities to achieve
23 the benefits of an integrated system. The first such agreement was the

1 Interconnection Agreement entered into in 1951 by the same operating companies
2 (Members) that are parties to the Transmission Agreement, with AEPSC as
3 Agent. The Interconnection Agreement provides for the integrated planning and
4 operation of the Members' power supply facilities, and provides for the allocation
5 among the Members of the generation-related costs and benefits of integrated
6 planning and operation.

7 CSW was also a registered holding company under PUHCA 1935, and had
8 its own generation and transmission pooling agreements. These agreements, as
9 well as the pre-merger AEP's pooling agreements, have been retained since the
10 merger, and the two formerly separate systems are integrated pursuant to "bridge"
11 agreements called the System Integration Agreement (SIA) and the System
12 Transmission Integration Agreement (STIA). The former CSW is now sometimes
13 referred to as the AEP West Zone and the pre-merger AEP as the East Zone. All
14 parts of the AEP system are now in regional transmission organizations (RTOs) or
15 their equivalent. The East Zone companies are in PJM Interconnection L.L.C.
16 (PJM) and the West Zone companies are either in the Southwest Power Pool or
17 the Electric Reliability Council of Texas.

18 Because the Transmission Agreement was not affected by the merger and
19 because only the East Zone companies are in PJM, AEP's filing in this case does
20 not affect the West Zone.

21

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1 **IV. HISTORY OF THE TRANSMISSION AGREEMENT**

2 **Q. WHAT LED TO THE FILING OF THE AGREEMENT IN 1984?**

3 A. AEP has developed an extensive transmission system which serves as the medium
4 for integrating the power supply resources of the Member companies. The East
5 Zone system stretches from the shores of Lake Michigan, across northern Indiana,
6 and through Ohio to the mountains of Indiana, Kentucky, Virginia, and West
7 Virginia. AEP planned and built an extensive extra-high-voltage (“EHV”)
8 transmission network operating at voltages of 345 kV and 765 kV as a means of
9 achieving the advantages of large-scale system integration. The ability to site
10 generation at its most advantageous locations and move power to widely
11 separated load areas via high voltage and EHV transmission has situated AEP for
12 many decades as an efficient low-cost electric energy provider. The integrated
13 operation of the system, enabled by the strong transmission system, allows the
14 lowest cost power at any given time to be dispatched to serve the combined load
15 obligations of the Members.

16 The Interconnection Agreement provides for a sharing of the cost of the
17 Members’ generating facilities, and provides that each Member’s transmission
18 facilities shall be made available to the other Members to effect the centralized
19 use of generation necessary for system integration. It does not, however, provide
20 for a sharing of the cost of transmission facilities, which are owned by the
21 Member providing service in the state or service area where such facilities are
22 located. In the early 1980s, the addition of some major 765-kV facilities caused a
23 significant imbalance in transmission investment among the Members. To

1 achieve a more equitable distribution of those investment costs among the
2 Members, AEP filed the Transmission Agreement, providing that the cost of
3 ownership and operation of Members' EHV transmission facilities would be
4 shared on the basis of the Members' relative peak loads. The matter was litigated
5 at FERC, with affected state commissions, other customer representatives and the
6 FERC staff offering their opinions on the proposal. Ultimately, the Commission,
7 in Opinion No. 311, issued in 1988, approved the proposed Agreement with a few
8 changes, the most notable being the inclusion of 138-kV facilities.

9 **Q. PLEASE DESCRIBE THE AGREEMENT AS APPROVED BY THE**
10 **COMMISSION.**

11 A. Under the Agreement, as approved, each Member's investment in transmission
12 stations containing equipment operated at extra high voltage ("EHV"), and
13 transmission lines operated at voltages of 138 kV and above ("Bulk
14 Transmission") is compared to its Member Load Ratio (MLR) share of the total of
15 all the Members' Bulk Transmission investments. MLR is a demand-related
16 allocation factor used in both the Transmission Agreement and the
17 Interconnection Agreement. Specifically, it is the ratio of a member's non-
18 coincident peak load in the previous 12 months to the sum of the individual
19 Members' non-coincident peak loads for the same period. Those Members whose
20 Bulk Transmission investment is deficit relative to their MLR share of the total
21 Bulk Transmission investment make monthly settlement payments that are
22 distributed by the Agent to those whose investments are surplus relative to their
23 MLR share. The payments are determined by multiplying the surplus Member's

1 surplus investment by a carrying charge rate reflecting the Member's ownership
2 and operation costs, including a Commission approved return on equity of
3 12.84%. The investment levels are updated yearly, except that additions to a
4 Member's investment of \$10 million or greater are recognized when they occur.

5 **Q. WHAT HAVE BEEN THE SURPLUS OR DEFICIT RELATIONSHIPS**
6 **OVER THE TERM OF THE AGREEMENT?**

7 A. I&M and KPCO have been surplus members and the two Ohio companies – CSP
8 and OPCO -- have been deficit members from the beginning. APCO has been a
9 surplus member since the 2006, after completion of the Wyoming- Jacksons Ferry
10 765 kV transmission line. Settlements average about \$6 million per month, with
11 the Ohio companies making payments to the others.

12 **V. REASONS FOR THE PROPOSED AMENDMENTS.**

13 **Q. WHY IS AEP NOW PROPOSING TO CHANGE THE AGREEMENT?**

14 A. The proposed changes are driven by the fundamental changes that have occurred
15 in the electric utility industry and its regulatory framework that have occurred in
16 recent years. Those changes began in 1996 with Order No. 888, which required
17 transmission-owning utilities to offer open-access transmission service on their
18 systems. Integrated public utility holding company systems such as AEP were
19 required to offer open access to their entire systems at a single cost-based price.
20 In addition, transmission-owning utilities that are load-serving entities were
21 required to take service under the non-rate terms and conditions of their own

1 open-access transmission tariffs (OATTs) to serve their own load. The most
2 important change has been the Commission's policy encouraging utilities'
3 participation in RTOs. In accordance with this policy, AEP, in 2004, placed its
4 East Zone transmission facilities under the functional control of PJM. The
5 consequences of having a single system-wide OATT rate and our participation in
6 PJM have led to a reexamination of the method of allocating transmission costs
7 under the Transmission Agreement. Another important change leading to such a
8 reexamination has been legislation in some of the states in AEP's East Zone that
9 has changed the treatment of transmission costs as a part of plans for electric
10 regulation in those states.

11 **Q. HOW HAS PARTICIPATION IN PJM LED TO REEXAMINATION OF**
12 **THE AGREEMENT?**

13 A. Participation in PJM has brought about a number of significant changes in AEP's
14 uses of its transmission system and in the relationships among AEP and its retail
15 and wholesale customers. Prior to joining PJM, AEP operated its transmission
16 system and provided transmission service to itself and others pursuant to its own
17 OATT. Since joining PJM, AEP's status has changed from being a Transmission
18 Provider under its OATT to being a Transmission Customer under PJM's OATT.
19 As load-serving entities in PJM, the AEP East companies must purchase Network
20 Integration Transmission Service (NITS) from PJM to serve their native loads.
21 Unlike the pre-RTO situation, AEP is explicitly billed by PJM for such service.
22 By this arrangement separating ownership of transmission facilities from
23 functional control and tariff administration, the Commission has not only assured

1 that all users of the transmission facilities receive non-discriminatory open access
2 transmission service, but that they also have broad stakeholder participation rights
3 in the RTO's development and administration. AEP must also purchase from
4 PJM the ancillary services and other services that it needs to serve its native load
5 customers, and as a transmission owner within PJM, AEP receives compensation
6 from PJM for AEP's costs associated with allowing its transmission facilities to
7 be used for regional OATT service. Also, of major importance to this filing is
8 that membership in PJM involves participation in stakeholder-driven regional
9 transmission planning. In connection with that planning, and in recognition that
10 certain "backbone" transmission facilities enable efficient organized markets, the
11 Commission approved in 2007 the "socialization" of the costs of certain new
12 facilities to all load serving entities in PJM.

13 **Q. HOW DO THE ABOVE-DESCRIBED ATTRIBUTES OF PJM**
14 **MEMBERSHIP SPECIFICALLY AFFECT AEP'S PROPOSAL IN THIS**
15 **CASE?**

16 A. There are a number of specific aspects of PJM membership that affect this filing.
17 First, as a NITS customer, AEP pays to PJM a load-ratio share of transmission
18 costs. The allocation method used by PJM to determine AEP's load ratio share of
19 costs, while roughly similar in concept to the MLR allocation used in the
20 Transmission Agreement, differs from that method. Second, the AEP East
21 companies, in their capacity as LSEs in PJM, now receive a comprehensive
22 statement from PJM for transmission and related services they provide and an
23 invoice for transmission and related services they receive. AEP's proposal in this

1 case provides for an allocation of all transmission-related items on those PJM
2 statements to the AEP operating companies. Third, the AEP East companies are
3 charged by PJM for their share of the cost of new major transmission projects
4 whose costs are socialized to all PJM LSEs. Those charges presently are on the
5 order of \$1 million per month, but in the next few years will increase to more than
6 \$10 million per month. The proposed amendments to the Transmission
7 Agreement provide a contractual framework for the allocation of those costs
8 among the companies.

9 **Q. PLEASE EXPLAIN YOUR POINT ABOUT PJM'S DEMAND**
10 **ALLOCATION FACTOR BEING DIFFERENT FROM THAT**
11 **CONTAINED IN THE TRANSMISSION AGREEMENT.**

12 A. Under the Commission's pro-forma OATT, NITS customers pay a load ratio
13 share of the costs associated with PJM's transmission system. Currently, PJM
14 employs a zonal rate design for the majority of its costs, which means that the
15 customers located in AEP's zone within PJM pay the costs associated with
16 ownership and operation of AEP's transmission system. Within AEP's zone,
17 however, costs are allocated among customers based on their relative demands on
18 the system. For purposes of such allocation, demands are measured as each
19 LSE's (including non AEP LSEs) contribution to the AEP Zone single coincident
20 peak experienced in a particular year. This method of demand allocation is
21 commonly referred to as "1CP". As indicated above, the demand allocator used
22 in the Transmission Agreement is the MLR method, which is based on the non-
23 coincident peak of each Member for the previous twelve months.

1 **Q. PLEASE EXPLAIN YOUR POINT ABOUT THE COMPREHENSIVE**
2 **STATEMENTS RECEIVED FROM PJM.**

3 A. Each month PJM submits to AEP a statement breaking down, in detail, the
4 various services it provides for AEP and the amount of charges or payments it is
5 making for such services. While many of the charges are not transmission-related
6 and are thus not relevant to this filing, AEP's proposal ties the transmission-
7 related monthly settlements among the East operating companies more closely to
8 PJM's monthly statements. I also note that the existing Transmission Agreement,
9 unlike the OATT, does not allocate all transmission or transmission related costs,
10 but only those associated with Bulk Transmission facilities. In addition, the
11 Agreement does not presently include Wheeling or Kingsport, although those
12 entities own transmission facilities and are members of PJM. AEP's proposed
13 amendments to the Agreement would more comprehensively allocate
14 transmission-related costs among the AEP operating companies that use the
15 network and own transmission facilities.

16 **Q. PLEASE EXPLAIN YOUR POINT ABOUT SOCIALIZATION OF EHV**
17 **COSTS WITHIN PJM.**

18 A. In Opinion No. 494, issued in 2007, the Commission, among other things,
19 established cost allocation principles for new transmission facilities built under
20 PJM's regional transmission expansion plan ("RTEP") process. The cost of new
21 EHV facilities operated at 500 kV and above, however, is spread to all
22 transmission zones within PJM. The Commission's rationale in ordering such

1 socialization is that the new 500-kV and above facilities are “backbone” facilities
2 that benefit the entire regions, so all LSEs and their customers in the region
3 should share in the cost of such facilities. The cost of new facilities operated at
4 voltages below 500 kV is borne by the transmission zones within PJM that are
5 shown by load flow simulations to benefit from the transmission upgrades.

6 **Q. HOW ARE THE NEW 500-KV AND ABOVE COSTS ALLOCATED**
7 **AMONG ALL ZONES?**

8 A. They are allocated on a ICP basis.

9 **Q. WHAT PERCENTAGE OF PJM’S TOTAL PEAK LOAD DOES AEP’S**
10 **PEAK REPRESENT?**

11 A. The AEP Zone’s percentage share of the PJM peak demand is about 17%, and the
12 AEP Operating Companies’ load is nearly 87% of the zonal load. This means that
13 AEP and its customers will be charged for about 15% of the costs of all new 500-
14 kV and above facilities built in PJM pursuant to the RTEP.

15 **Q. WHY DOES AEP EXPECT THE PJM SOCIALIZED COSTS TO GROW**
16 **SO RAPIDLY?**

17 A. Since issuance of Opinion No. 494, PJM has already approved a number of
18 “backbone: EHV projects through its RTEP process. These include 1) the Trans-
19 Allegheny Interstate Line (“TrAIL’), a \$1.2 billion 500-kV transmission line and
20 station project being built in Pennsylvania, West Virginia and Virginia by
21 Allegheny Energy Inc. (Allegheny”) and Dominion Virginia Power

1 (“Dominion”), 2) the Potomac Appalachian Transmission Highline (“PATH”), a
2 \$1.8 billion 765-kV transmission line and station project being built by
3 subsidiaries of Allegheny and AEP in West Virginia, Virginia and Maryland, 3)
4 Susquehanna-Roseland, a \$1.2 billion 500 kV project in Pennsylvania and New
5 Jersey being built by PPL, Inc. and Public Service Electric and Gas Company
6 (“PSEG”), 4) Branchburg – Hudson, a \$940 million 500 kV PSEG project, and 5)
7 the Mid-Atlantic Power Pathway (“MAPP”) project, a \$1.4 billion 500 kV East
8 coast line to be built by Dominion, PSEG and Potomac Electric Power Company
9 (“PEPCo”). Mr. Bethel provides more information about these projects and their
10 costs to AEP in his testimony and exhibits. The approval of these projects reflects
11 the reality that much of PJM is deficient in transmission infrastructure, and many
12 new upgrades to that infrastructure can be expected to be built.

13 **Q. HOW DOES AEP CURRENTLY ALLOCATE THESE COSTS AMONG**
14 **ITS EAST OPERATING COMPANIES?**

15 A. Since socialization of regional transmission costs is a new phenomenon, the AEP
16 Companies currently have no contractual mechanism in place to allocate these
17 costs. The relatively small amount of costs we are experiencing thus far has been
18 allocated by MLR. However, with the prospect of these costs becoming very
19 significant in the near future, the companies need to have a contractual,
20 Commission-accepted allocation methodology in place.

21

1 **Q. EXPLAIN HOW ELECTRIC INDUSTRY RESTRUCTURING HAS LED**
2 **TO A REEVALUATION OF THE TRANSMISSION AGREEMENT.**

3 A. During the past 10-15 years, several states enacted retail customer choice
4 legislation for electric utilities. The object was to interject competition rather than
5 regulation into the provision of retail service. Typically, such legislation involved
6 the unbundling of electric service into generation and wires (transmission and
7 distribution) components. While the wires functions of electric utilities remained
8 regulated monopolies (with open-access requirements) the generation function
9 became a competitive business, with customers allowed to shop among competing
10 suppliers. To facilitate shopping, retail electric rates were unbundled into
11 generation, transmission and distribution components. In recognition of industry
12 restructuring, this Commission added retail customers who could shop for
13 generation pursuant to state retail choice programs to the definition of Eligible
14 Customers under the Commission's pro-forma OATT. As part of their
15 unbundling of retail electric rates, it was common for states with customer choice
16 to require participation in ISO/RTOs and to adopt the incumbent utility's FERC
17 OATT rate as the transmission component of retail electric rates.

18 **Q. WHICH STATES IN AEP'S EAST ZONE ENACTED ELECTRIC**
19 **RESTRUCTURING LEGISLATION?**

20 A. Three of the seven states that regulate retail electric service by AEP's East
21 operating companies adopted such legislation – Ohio, Michigan and Virginia. As
22 part of such legislation, all three provided for unbundling of retail electric rates.

1 Even though Michigan and Virginia have amended their electric regulation laws
2 returning to a more traditional regulatory system, and Ohio has changed its
3 legislation from its original restructuring law, all three jurisdictions still require
4 electric rates to be unbundled, and still provide that the unbundled transmission
5 component of retail electric service is the FERC OATT rate.

6 **Q. HOW DOES THIS AFFECT THE TRANSMISSION AGREEMENT?**

7 A. It does not directly affect the Agreement, but it creates anomalies in the recovery
8 of transmission costs.

9 **Q. PLEASE EXPLAIN YOUR LAST ANSWER.**

10 A. As discussed earlier, from the earliest days of open-access transmission, FERC
11 has made it clear that companies in an integrated public utility holding company
12 system must provide service within, out of or through their entire system at a
13 single system-wide rate. The Commission rejected the idea that individual
14 companies within the system could charge additive rates reflecting their
15 individual costs. This was an early form of eliminating “pancaked” transmission
16 rates. In accordance with the Commission’s policy in this regard, AEP has, from
17 the first days of its OATT, provided single-system rates across its system. As
18 relevant to AEP’s East Zone, these rates have been designed to recover the cost of
19 owning and operating all of the transmission facilities owned by the operating
20 companies in the East Zone. (AEP created separate, non-pancaked rates for its
21 West Zone when it merged with CSW, but those rates are not relevant here). So
22 rates under AEP’s OATT were designed by dividing the total system costs by the

1 system peak load, resulting in an average system rate. Rates for the AEP zone
2 under PJM's tariff are designed essentially the same way, and also result in an
3 average rate for the AEP zone.

4 **Q. HOW ARE RATES FOR RETAIL TRANSMISSION SERVICE**
5 **ESTABLISHED?**

6 A. To begin with, in AEP's "bundled" states, there are no such things as rates for
7 retail transmission service. The operating companies provide electric service at
8 rates based on each company's total electric cost of service. The cost of service
9 that forms the basis for those rates are set by multiplying each company's rate
10 base, including its investment in generation, transmission, distribution and
11 common facilities, by a fair rate of return on investment, then adding its expenses
12 for a given test period. While there are no such things as retail transmission rates
13 in bundled states, it is possible to estimate the transmission component of retail
14 rates by determining the return on transmission plant and related expenses. As
15 would be expected, the estimated transmission component of the each individual
16 company's rate does not equal the average, system-wide rate used in the OATT.
17 The transmission components of some companies' rates are above the average
18 (OATT) rate and some are below. Witness Bethel explains the reasons for these
19 differences.

20 **Q. DOESN'T THE TRANSMISSION AGREEMENT EQUALIZE COSTS?**

21 A. No. The Agreement does not, and never was intended to completely equalize each
22 company's transmission-related costs. It was intended merely to alleviate large

1 differences in such costs caused by major imbalances in investment in costly
2 major EHV (and 138-kV) facilities. I should note, in this regard that, the
3 Agreement has sometimes been referred to informally within AEP as the
4 “transmission equalization agreement” or “TEA.” However, that is something of
5 a misnomer, since, as indicated, it does not cause the AEP Companies
6 transmission costs to be equalized.

7 **Q. HOW DO THE ABOVE FACTS, COUPLED WITH ELECTRIC**
8 **RESTRUCTURING, CAUSE ANOMALIES AND COST RECOVERY**
9 **PROBLEMS?**

10 A. Such anomalies and problems are caused when some states use the OATT rate –
11 an average rate – for the transmission component of retail rates and others use
12 traditionally-developed rates that can be above or below the average. For
13 example, assume a two-company system, the A-B System, operating in adjoining
14 states: State A is a bundled state and Company A’s transmission costs are below
15 the system average. Company B is in a restructured state which uses the OATT
16 rate, and Company B’s costs are above the system average. The OATT rate
17 would under-recover Company B’s actual transmission costs, while Company A
18 would recover its actual, below-average, transmission costs. The OATT rate
19 would be irrelevant to Company A, because its retail customers would not pay
20 that rate. However, the two company A-B system, as a whole, would under-
21 recover its transmission costs from its retail customers. If the situation were
22 reversed, and state B’s costs were below average, the system would over-recover
23 its costs from retail customers. The problem stems from mixing two rate

1 methodologies, using system average rates for some states and non-average rates
2 for others. As it happens, Ohio, the state jurisdiction where about 40% of AEP's
3 East system load resides, uses the OATT as the transmission component of retail
4 rates. Further, Ohio has above-average transmission costs, so AEP under-
5 recovers its costs on a system-wide basis.

6 **Q. HOW DO THE PROPOSED AMENDMENTS TO THE TRANSMISSION**
7 **AGREEMENT REMEDY THIS PROBLEM?**

8 A. The amendments remedy this problem by bringing each state's transmission costs
9 into equilibrium. Under the proposal, all transmission costs through the PJM
10 OATT, not just costs of facilities 138-kV and above, are allocated among the
11 companies. Further, transmission costs and revenues are allocated to all seven
12 transmission-owning operating companies – not just the five companies that
13 operate EHV facilities. As discussed above, the costs are allocated to each
14 operating company on a coincident peak basis, 12 versus 1, instead of the non-
15 coincident peak method used under the transmission agreement. All of these
16 factors taken together will cause the revised Transmission Agreement to
17 “equalize” transmission costs among the East companies.

18 **Q. DOES AEP PROPOSE TO USE A 1 CP ALLOCATION METHOD LIKE**
19 **PJM?**

20 A. No. AEP proposes a 12 CP method. As explained in more detail by AEP witness
21 Dennis W. Bethel, a 12 CP method produces more stable, predictable results than
22 the 1 CP method used by PJM.

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VI. DELAYED EFFECTIVE DATE

Q. WHEN IS AEP PROPOSING THAT THE PROPOSED AMENDMENTS TO THE AGREEMENT BECOME EFFECTIVE?

A. AEP is asking that the amendments not become effective until they are accepted in a final order by the Commission. We are requesting waiver of the Commission’s notice requirement to allow such a delayed effective date.

Q. WHY ARE YOU REQUESTING A DELAYED EFFECTIVE DATE?

A. There are several reasons for this request. First, AEP’s pooling agreements, including the proposed amended Agreement, are meant to govern integrated planning and operations over the long term. Therefore, while AEP would prefer to get the amendments in place as soon as possible, it is also important to achieve a result that is acceptable to state regulators and other stakeholders, or at least has been found by the Commission to be just and reasonable with respect to such stakeholders. Second, there are some cost shifts involved in the proposed amendments. A delayed effective date will allow the affected Members and stakeholders to adapt to the new system. Finally, a delayed effective date will obviate the need to impose refunds or surcharges, which would entail administrative costs and potential issues associated with retail recovery.

Q. HAS THE COMMISSION ACCEPTED A SIMILAR PROPOSAL IN THE PAST?

1 A. Yes. In 2006, when AEP filed proposed changes to its System Integration
2 Agreement, we made a similar proposal, which was accepted by the Commission,
3 albeit through a delegated letter order after no party had protested our filing.

4 Q. **DOES THIS CONCLUDE YOUR PREPARED DIRECT TESTIMONY?**

5 A. Yes it does.

6